UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK	
WILLIAM OROZCO, JEFFREY FITE, and ALSENY CAMARA,	x 1:15-cv-08226 (VEC) : :
Plaintiffs,	:
- against -	:
FRESH DIRECT, LLC, FRESH DIRECT HOLDINGS, INC., U.T.F. TRUCKING, INC., JASON ACKERMAN, and DAVID MCINERNEY,	: : :
Defendants.	: : x

DEFENDANTS' MEMORANDUM OF LAW IN SUPPORT OF THEIR MOTION, PURSUANT TO FED. R. CIV. P. 56, FOR SUMMARY JUDGMENT, AND ALTERNATIVELY, FOR DISMISSAL PURSUANT TO FED. R. CIV. P. 12(b)(6)

David M. Wirtz LITTLER MENDELSON, P.C. 900 Third Avenue New York, New York 10022 (212) 583-9600

Attorneys for Defendants Fresh Direct, LLC, Fresh Direct Holdings, Inc., U.T.F. Trucking, Inc., Jason Ackerman and David McInerney

TABLE OF CONTENTS

				PAGE
PREI	LIMINA	ARY STATEME	ENT	1
STA	ГЕМЕ	NT OF FACTS		2
	A.	FreshDirect's	Business	2
	B.	FreshDirect's	Delivery Fee	2
	C.	FreshDirect's	Tipping Policy and Website	3
	D.	The Collectiv	re Bargaining Agreement	4
ARG	UMEN	T		4
I.	PLA	INTIFFS' NYLI	L § 196-D CLAIM IS PREEMPTED BY THE FAAAA	4
II.	PLA	INTIFFS' NYLI	L § 196-D CLAIM IS ALSO PREEMPTED THE LMRA	7
	A.	The Legal Sta	andard for § 301 Preemption	8
	В.	allegations we	VLL § 196-d claim is preempted by § 301 because their own ould require this Court to undertake substantial interpretation which § 301 prohibits	9
	C.	term "tips" in	te law claim is also preempted because the ambiguity of the the CBA would require the Court to inquire impermissibly ing of the CBAs	10
		(1)	The Tips Provision in Plaintiffs' CBAs is relevant to Plaintiffs' NYLL claim	10
		(2)	The Tips Provision in the 2010 and 2014 CBAs is also ambiguous	13
III.	SEC	ΓΙΟΝ 196-D IS	PREEMPTED BY THE FLSA ITSELF	14
	A.	Obligations in	mposed by § 196-d conflict with both FLSA and IRS	15

TABLE OF CONTENTS

(CONTINUED)

			PAGE
IV.		NTIFFS' NYLL § 196-D CLAIM FAILS TO STATE A CLAIM FOR EF	17
	A.	FreshDirect's Delivery Fee is not a gratuity	18
	B.	Nor does FreshDirect's Delivery Fee "purport to be a gratuity."	18
V.		NTIFFS ALSO FAIL TO STATE AN INDIVIDUAL CLAIM AGAINST ERMAN AND MCINERNEY	23
CONC	CLUSIC)N	25

TABLE OF AUTHORITIES

	Page(s)
CASES	
Allis-Chalmers Corp. v. Lueck, 471 U.S. 202 (1985)	9, 12
Ashcroft v. Iqbal, 556 U.S. 662 (2009)	17
Atlantic Recording Corp. v. Project Playlist, Inc., 603 F.Supp.2d 690 (S.D.N.Y. 2009)	2
ATSI Comme'ns, Inc. v. Shaar Fund, Ltd., 493 F.3d 87 (2d Cir. 2007)	2
Bell Atl. Corp. v. Twombly, 550 U.S. 544 (2007)	17
Bravo v. Established Burger One LLC, No. 12 Civ. 9044(CM), 2013 WL 5549495 (S.D.N.Y. Oct. 8, 2013)	24, 25
Cal. Fed. Sav. & Loan Ass'n v. Guerra, 479 U.S. 272 (1987)	15
Caterpillar v. Williams, 482 U.S. 386 (1987)	8
CSX Transp., Inc. v. Easterwood, 507 U.S. 658 (1993)	15
Davis v. Four Seasons Hotel Ltd., 810 F. Supp. 2d 1145 (D. Haw. 2011)	17
DiFiore v. American Airlines, Inc., 646 F.3d 81 (1st Cir. 2011)	5, 6, 7
Dilts v. Penske Logistics, LLC, No. 12-55705, 2014 WL 4401243 (9th Cir. Sept. 8, 2014)	6
Haggins v. Verizon New Eng., Inc., 648 F.3d 50 (1st Cir. 2011)	13

Case 1:15-cv-08226-VEC Document 23 Filed 01/15/16 Page 5 of 33

Hawaiian Airlines, Inc. v. Norris, 512 U.S. 246	8
Herman v. RSR Sec. Servs. Ltd., 172 F.3d 132 (2d Cir. 1999)	23
Hoops v. Keyspan Energy, 822 F. Supp. 2d 301 (E.D.N.Y. 2011)	14
In re Weyerhaeuser Company and Pace Local 162, 114 LA 1477 (Neas 2000)	12
Int'l Paper Co. v. Ouellete, 479 U.S. 481 (1987)	15
Irizarry v. Catsimatidis, 722 F.3d 99 (2d Cir. 2013)	23
Johnson v. D.M. Rothman Co., 861 F. Supp. 2d 326 (S.D.N.Y. 2012)	10
Kaye v. Orange Reg'l Med. Ctr., 2013 U.S. Dist. LEXIS 141065 (S.D.N.Y. Sept. 30, 2013)	10, 14
Luiken v. Domino's Pizza, LLC, 654 F. Supp. 2d 973 (D. Minn. 2009)	16, 17
Luiken v. Domino's Pizza, LLC, 705 F.3d 370 (8th Cir. 2013)	22
Martin v. Restaurant Assocs. Events Corp., 106 A.D.3d 785 (2d Dep't 2013)	19
Medtronic, Inc. v. Lohr, 518 U.S. 470 (1996)	14
Morales v. Trans World Airlines, Inc., 504 U.S. 374 (1992)	5
Northwest, Inc. v. Ginsberg, 134 S. Ct. 1422 (2014)	6
Owens et al. v. FreshDirect LLC et al., Case No. 14-cv-1909 (VEC) (GWG)	21
Rowe v. New Hampshire Motor Transport Ass'n, 552 U.S. 364 (2008)	5

Case 1:15-cv-08226-VEC Document 23 Filed 01/15/16 Page 6 of 33

10 N.Y.3d 70 (2008)	19
Sampson v. MediSys Health Network, Inc., No. 10 Civ. 1342(SJF)(ARL) 2012 WL 3027838 (E.D.N.Y. Jul. 24, 2012)	25
Schroeder v. Trans World Airlines, Inc., 702 F.2d 189 (9th Cir. 1983)	10
Smith v. Evening News Ass'n, 371 U.S. 195 (1962)	9
Sokolski v. Trans Union Corp., 53 F. Supp. 2d 307 (E.D.N.Y. 1999)	21
Tamburino v. Madison Sq. Garden L.P., 980 N.Y.S.2d 83 (1 st Dep't 2014)	13
Teamsters Local v. Lucas Flour Co., 369 U.S. 95 (1962)	8, 9
Textile Workers Union v. Lincoln Mills, 353 U.S. 448 (1957)	8
<i>Tracy v. NVR, Inc.</i> , 667 F. Supp. 2d 244 (W.D.N.Y. 2009)	25
United Steelworkers v. Warrior & Gulf Navigation Co., 363 U.S. 574 (1960)	13
Vera v. Saks & Co., 335 F.3d 109 (2d Cir. 2003)	
STATUTES	
29 U.S.C. § 185(a)	8
49 U.S.C. § 14501(c)(1)	1, 4
Fair Labor Standards Act of 1938 ("FLSA"), 29 U.S.C. § 201, et seq	passim
Federal Aviation Administration Authorization Act of 1994 ("FAAAA")	passim
Section 301 of the LMRA	passim
New York Labor Law ("NYLL") § 196-d	passim

Case 1:15-cv-08226-VEC Document 23 Filed 01/15/16 Page 7 of 33

OTHER AUTHORITIES

29 C.F.R. § 531.55(a)	15, 17
Fed. R. Civ. P. 56	1, 2
Fed. R. Civ. P. 12(b)(6)	1, 17, 23
U.S. Const. Art. IV, cl. 2	14

Defendants Fresh Direct, LLC ("FreshDirect"), FreshDirect Holdings, Inc. ("Holdings"), U.T.F. Trucking, Inc. ("UTF"), Jason Ackerman ("Ackerman") and David McInerney ("McInerney") submit this memorandum of law in support of their motion, pursuant to Fed. R. Civ. P. 56, for summary judgment, and alternatively, pursuant to Fed. R. Civ. P. 12(b)(6), for dismissal of all claims averred in Plaintiffs' Complaint.¹

PRELIMINARY STATEMENT

Plaintiffs are current employees of UTF, a FreshDirect affiliate responsible for the trucking and delivery of groceries to FreshDirect customers ordering through FreshDirect's website. Plaintiffs allege that a delivery fee charged to some FreshDirect customers (the "Delivery Fee") was a gratuity that should have been paid to them and included in calculating their federal and state overtime rate of pay pursuant to New York Labor Law ("NYLL") § 196-d (McKinney 2014) and the Fair Labor Standards Act of 1938 ("FLSA"), 29 U.S.C. § 201, et seq.

If Plaintiffs were to prevail on their claims, the results would be striking – their annual pay would be increased by as much as three-fold. As shown below, however, Plaintiffs' claims fail as a matter of law for at least five reasons:

- <u>First</u>, Plaintiffs' NYLL § 196-d claim is preempted by the Federal Aviation Administration Authorization Act of 1994 ("FAAAA") (codified in relevant part at 49 U.S.C. § 14501(c)(1) (as amended));
- <u>Second</u>, Plaintiffs' NYLL § 196-d claim is preempted by the Labor Management Relations Act ("LMRA");
- Third, Plaintiffs' NYLL § 196-d claim is preempted by the FLSA itself;
- Fourth, Plaintiffs fail to state a plausible claim under NYLL § 196-d, as they rely on conclusory, fact-deficient allegations, and the few specific facts that they do plead (taken

¹ Citations are to the Complaint ("Compl."), the Declaration of Teepoo Riaz, Esq., dated January 15, 2016 ("Riaz Dec."), the Declaration of Adrian Williams, dated January 15, 2016 ("Williams Dec."), and exhibits thereto.

together with relevant content of FreshDirect's website) undercut any possible notion that the Delivery Fee is, or purports to be, a gratuity; and

• <u>Fifth</u>, Plaintiffs' claims against Ackerman and McInerney fail because those claims, too, are premised on conclusory, fact-deficient allegations that fail to state plausibly that Ackerman and/or McInerney had "operational control" over Plaintiffs.

For these and other reasons stated below, Plaintiffs' claims should be dismissed.

STATEMENT OF FACTS²

A. FreshDirect's Business

FreshDirect is based in Long Island City, Queens. (Compl. ¶ 12). Its customers browse for groceries, place their orders and receive confirmations and details of their orders all through FreshDirect's website and mobile app. The website also provides information about FreshDirect's operations and policies, including through a webpage containing answers to "Frequently Asked Questions" and through its "Customer Agreement."

FreshDirect's deliveries are made by UTF, a motor carrier and/or motor private carrier registered with the United States Department of Transportation. (Riaz Dec. ¶¶ 5-6 and Exs. 2-3). Plaintiffs are UTF employees. (Riaz Dec. ¶ 4; Ex. 1).

B. FreshDirect's Delivery Fee

FreshDirect does not charge the majority of its customers a Delivery Fee. (Riaz Dec. ¶
7). By example, FreshDirect runs frequent promotions waiving the Delivery Fee in order to fill

This Statement of Facts is based on the Complaint and on extrinsic facts to be considered in connection with that part of Defendants' motion that seeks summary judgment pursuant to Fed. R. Civ. P. 56. Because the Complaint explicitly relies upon FreshDirect's website (*see* Compl. ¶ 42, 46), the totality of the website is properly considered on Defendants' 12(b)(6) motion to dismiss. *See ATSI Commc'ns, Inc. v. Shaar Fund, Ltd.*, 493 F.3d 87, 98 (2d Cir. 2007) (on Rule 12(b)(6) motion, court may consider "any written instrument attached to the complaint, statements or documents incorporated into the complaint by reference and documents possessed by or known to the plaintiff and upon which it relied in bringing the suit"); *see also Atlantic Recording Corp. v. Project Playlist, Inc.*, 603 F.Supp.2d 690, 693 n. 3 (S.D.N.Y. 2009) (considering, on a motion to dismiss, facts drawn from court's own review of website where website incorporated by reference into complaint).

³ See https://www.freshdirect.com/help/faq_home.jsp?page=faqHome (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014) and https://www.freshdirect.com/help/terms_of_service.jsp (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

excess truck capacity, (Riaz Dec. ¶ 8), the Company sometimes waives the Delivery Fee as a remediation method (*id.*), and many customers purchase a "Deliverypass" to enjoy unlimited deliveries for a fixed, taxable charge.⁴ Still others pay through the Supplemental Nutrition Assistance Program, or pick up their orders at FreshDirect's Long Island City facility.⁵ Customers can also receive a \$2.00 discount on the Delivery Fee by scheduling deliveries for off-peak hours."

When FreshDirect does charge a Delivery Fee, it is a fixed, flat-rate fee that appears on customers' order confirmations. The amount of the Delivery Fee is based solely on a customer's geographic location, regardless of the size of the order – \$5.99 for deliveries to New York City, \$6.99 for Westchester, Rockland and Long Island except the Hamptons, and \$15.99 for the Hamptons.

C. FreshDirect's Tipping Policy and Website

FreshDirect's website explains its tipping policy. Plaintiffs contend that FreshDirect's website "as it existed on or about March 13, 2014 . . . had the reasonable customer believe the 'delivery charge' was a gratuity." (Compl. ¶ 8.) To the contrary, at that time, the website provided, in part, as follows:

[A]t this time we do not have the technology to add tips to your order total. If you feel that you've received exceptional service, please feel free to tip your delivery team. . . You are under no obligation to tip but have the option of providing a nominal tip if

⁴ See https://www.freshdirect.com/help/faq_home.jsp?page=delivery_pass (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

⁵ See https://www.freshdirect.com/help/delivery_lic_pickup.jsp (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014); https://www.freshdirect.com/category.jsp?catId=about_ebt&trk=home (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

⁶ See https://www.freshdirect.com/help/faq_home.jsp?page=home_delivery#home_delivery_eco (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

⁷ See https://www.freshdirect.com/help/delivery_info.jsp (last visited January 15, 2016).

you feel you've received exceptional service. FreshDirect delivery personnel are not permitted to solicit tips under any circumstances.

(Riaz Dec. ¶ 10) (quoting a portion of FreshDirect's website as it existed on or around March 13, 2014). In July 2014, FreshDirect updated its website to further reinforce its tipping policy, stating that Delivery Fees are not gratuities distributed to delivery personnel. (Riaz Dec. ¶ 11). In addition to the language quoted above, the website was updated to provide (as it currently does) that "[t]he delivery fee is not a gratuity for any FreshDirect employee who delivers or is otherwise involved with the delivery of your order and will not be given to any such employee as a gratuity."

Plaintiffs earn hourly wages ranging from \$12.65 to \$15.15 per hour (Riaz Dec. ¶ 4, Ex. 1) and also allege that they sometimes receive cash gratuities from customers. (Compl. ¶ 52).

D. The Collective Bargaining Agreement

UTF is a unionized employer, and UTF's employees are represented in collective bargaining by Local 348-S, U.F.C.W, which has negotiated contracts with UTF on behalf of its members during all periods relevant to this action. (Williams Dec. ¶ 4).

ARGUMENT

I. PLAINTIFFS' NYLL § 196-D CLAIM IS PREEMPTED BY THE FAAAA.

The FAAAA provides that "a State . . . may not enact or enforce a law, regulation, or other provision having the force and effect of law related to a price, route, or service of any motor carrier . . . or any motor private carrier . . . with respect to the transportation of property." 49 U.S.C. § 14501(c)(1). UTF is a "motor carrier" and/or "motor private carrier" registered

⁸ See https://www.freshdirect.com/help/faq_home.jsp?page=delivery_feedback (last visited January 15, 2016); see also, (Riaz Dec. ¶ 11).

⁹ Despite its title, the FAAAA covers all motor carriers and motor private carriers as defined in the statute, and it is not limited to regulation of transportation of goods by air.

with the United States Department of Transportation. (Riaz Dec. ¶ 5-6 and Exs. 2-3).

When applied to UTF, NYLL § 196-d does the very thing proscribed by the FAAAA; hence the preemption. NYLL § 196-d states, in relevant part:

Gratuities. No employer or his agent or an officer or agent of any corporation, or any other person shall demand or accept, directly or indirectly, any part of the gratuities, received by an employee, or retain any part of a gratuity or of any charge purported to be a gratuity for an employee.

Because NYLL § 196-d plainly "relate[s] to a price, route, or service of any motor carrier . . . or any motor private carrier" and frustrates the purpose of the FAAAA, Plaintiffs NYLL § 196-d claim is preempted when applied in this case and should be dismissed.

A nearly identical claim and preemption provision were at issue in *DiFiore v. American Airlines, Inc.*, 646 F.3d 81 (1st Cir. 2011). There, a group of curbside skycaps claimed that American Airlines misappropriated a \$2 per bag service charge for luggage checked outside the terminal, which they alleged was actually a tip to which they, not the employer, were entitled under the Massachusetts Tip Law.¹⁰ The jury found for the skycaps.

Reversing, the First Circuit held that the Airline Deregulation Act ("ADA") which, like the FAAAA, "preempted state laws 'relating to rates, routes, or services" (*id.* at 85), ¹¹ precluded the skycaps' state law claim. This holding squares with the Supreme Court's federal preemption decision in *Morales v. Trans World Airlines, Inc.*, 504 U.S. 374, 375 (1992) (guidelines adopted by state attorneys general restricting airfare advertising are preempted by Section 1305(a)(1) of

The Massachusetts Tip Law requires that "service charges" – defined to include fees that "a patron or other consumer would reasonably expect to be given to a service employee in lieu of, or in addition to, a tip" – be given to service employees. *Id.* at 84. The plaintiffs in *DiFiore* argued that "passengers mistook the fee for a mandatory gratuity for the skycaps" (*id.* at 82), just as Plaintiffs in this case contend that FreshDirect's Delivery Fee is understood by its customers to be a tip to which Plaintiffs are entitled.

The ADA and FAAAA contain similar preemption provisions and courts cite precedent as to both "interchangeably." *DiFiore*,646 F.3d at 86 n. 4; *see also Rowe v. New Hampshire Motor Transport Ass'n*, 552 U.S. 364, 370-71 (2008) (relying on ADA opinion to interpret FAAAA preemption).

the ADA because, "[i]n light of the breadth of § 1305(a)(1)'s 'relating to' phrase, a state enforcement action is pre-empted if it has a connection with, or reference to airline 'rates, routes, or services'") (citations omitted); see also Northwest, Inc. v. Ginsberg, 134 S. Ct. 1422, 1430 (2014) (applying Morales's broad definition of "relate[d] to" as having "a connection with, or reference to").

In *DiFiore*, the First Circuit distinguished tips laws, which are preempted, from antidiscrimination and retaliation laws, which some Circuits have held are not preempted, reasoning:

The dividing line turns on the statutory language "related to a price, route, or service." Importantly, the tips law does more than simply regulate the employment relationship between the skycaps and the airline; unlike the cited circuit cases, the tips law has a direct connection to air carrier prices and services and can fairly be said to regulate both. As to the latter, American's conduct in arranging for transportation of bags at curbside into the airline terminal en route to the loading facilities is itself a part of the "service" referred to in the federal statute, and the airline's "price" includes charges for such ancillary services as well as the flight itself.

DiFiore, 646 F.3d at 87 (emphasis in original); *cf. Dilts v. Penske Logistics, LLC*, No. 12-55705, 2014 WL 4401243, at *6 (9th Cir. Sept. 8, 2014) (citing *DiFiore* with approval as example of a properly preempted state law).

Similarly, if NYLL § 196-d were to be enforced against UTF and FreshDirect, the consequences would not simply relate to the employment relationship between FreshDirect's affiliate, UTF, and its delivery personnel, but would regulate how FreshDirect's delivery service "is performed and how its price is displayed to customer – not merely how [it] behaves as an employer or proprietor." *DiFiore*, 646 F.3d at 88. Thus, enforcement of Plaintiffs' NYLL § 196-d claim would have a "direct connection" to the prices FreshDirect charges and the services it provides through UTF as a motor carrier and/or motor private carrier and the relationship between FreshDirect and its customers. *Id.* at 87. Treating the Delivery Fee

collected by FreshDirect as a tip owed to its employees would eliminate an income stream and would necessarily have an impact upon the motor carrier's prices and services.

The magnitude of this treatment cannot be understated. For example, FreshDirect uses the revenue from Delivery Fees to pay for various costs and business expenses. (Riaz Dec. ¶ 9). As a result of treating the Delivery Fee as a tip, FreshDirect would be forced to pay those costs from some other source. In addition, payments made to delivery personnel would increase at an excessive rate. The Complaint alleges that Plaintiff Camara, for example, whose current hourly rate equals \$12.65 (Riaz Dec. ¶ 4), works 45 hours per week, which comes to annual compensation of at least \$30,043.75. (Compl. ¶ 82). Under Plaintiffs' theory, FreshDirect should have been paying this employee close to *three times* that amount, or \$89,943.75 per year. Being forced to pay delivery personnel close to, or above, a six-figure salary would inevitably affect the pricing and manner of the service FreshDirect provides to its customers.

Thus, if applied to motor carriers such as UTF, NYLL § 196-d "can fairly be said to regulate both" price and service (*DiFiore*, 646 F.3d at 87), which the FAAAA plainly prohibits. Plaintiffs' § 196-d claim, therefore, should be dismissed as preempted. Because Plaintiffs' FLSA and NYLL overtime claims are necessarily dependent on their NYLL § 196-d claim, they too, should be dismissed.

II. PLAINTIFFS' NYLL § 196-D CLAIM IS ALSO PREEMPTED THE LMRA.

Section 301 of the LMRA, which gives federal courts the ability to enforce collective

Plaintiffs should all have received an additional \$59,900 per year, at least, excluding the cash tips they acknowledge receiving from various customers.

Plaintiff Camara's \$30,043.75 annual compensation is calculated by assuming that he worked 50 weeks per year, earning \$12.65 per hour during the first 40 hours of his 45 hour week, and the overtime rate of \$18.975 per hour for the remaining five hours per week: 50 weeks x (40 hours x \$12.65 per hour + 5 hours x \$18.975 per hour) = \$30,043.75. Plaintiffs all claim they make approximately 40 deliveries per shift. (Compl. ¶¶ 68, 87, 105, 113). Again assuming, as Plaintiffs allege, a 50 week work-year, 40 deliveries per day, five days per week (Compl. ¶¶ 59, 78, 96) with a minimum delivery fee of \$5.99 per delivery (for Manhattan) (Compl. ¶ 40), and a 45 hour work week,

bargaining agreements ("CBAs"), also serves to preempt certain state law claims relating to CBAs. 29 U.S.C. § 185(a).¹³ When a court must interpret a CBA to determine whether a state law has been violated – the precise situation presented here with respect to Plaintiffs' NYLL § 196-d claim – a claim based on that law is preempted by § 301. Here, (i) the employees are unionized; (ii) there is a CBA; (iii) the CBA expressly addresses tips in Section 4.3, which requires delivery personnel to report all tips received on a daily basis (the "Tips Provision"); and (iv) the parties have bargained over many years, including in August 2014, over the meaning of tips and the perceptions and understandings of FreshDirect customers' concerning the Delivery Fee.¹⁴ It follows that on these indisputable facts, § 301 of the LMRA preempts § 196-d as to Plaintiffs in this case.

A. The Legal Standard for § 301 Preemption

Section 301 requires federal courts to fashion a uniform body of federal common law from federal labor laws for the interpretation and enforcement of CBAs. *Textile Workers Union v. Lincoln Mills*, 353 U.S. 448, 455-456 (1957). That federal body of law displaces any state law claims that are either "founded on" or "substantially dependent" upon the analysis of a CBA. *Teamsters Local v. Lucas Flour Co.*, 369 U.S. 95, 103 (1962); *Caterpillar v. Williams*, 482 U.S. 386, 394 (1987) (Section 301 "governs claims founded directly on rights created by" or "substantially dependent" upon interpretation of a CBA); *Hawaiian Airlines, Inc. v. Norris*, 512 U.S. 246, 261(1994).

Lawsuits brought by individual employees that raise state law claims against their

¹³ Section 301(a) provides that: "Suits for violation of contracts between an employer and labor organization representing employees in an industry affecting commerce as defined in this chapter . . . may be brought in any district court of the United States having jurisdiction of the parties, without respect to the amount in controversy or without regard to the citizenship of the parties."

¹⁴ Copies of the 2007, 2010, and 2014 CBAs are attached as Exhibits 1, 3, and 6, respectively, to the Williams Dec.

unionized employers are often preempted by § 301 even when the state law claim is not "founded on" the CBA. *Smith v. Evening News Ass'n*, 371 U.S. 195, 200 (1962). Indeed, if "evaluation of the . . . claim is inextricably intertwined with consideration of the terms of the labor contract," then the claim is preempted. *Allis-Chalmers Corp. v. Lueck*, 471 U.S. 202, 213 (1985). The Supreme Court has interpreted § 301 in this way to promote industrial peace by facilitating collective bargaining. *Teamsters Local*, 369 U.S. at 103. Success on Plaintiffs' claim would make a mockery of the collective bargaining process by tripling their wages without negotiations, and undermine this longstanding federal objective.

B. Plaintiffs' NYLL § 196-d claim is preempted by § 301 because their own allegations would require this Court to undertake substantial interpretation of the CBAs, which § 301 prohibits.

Plaintiffs' own allegations demonstrate that their NYLL claim is "substantially dependent" upon interpretation of the CBAs. In several paragraphs of the Complaint, Plaintiffs refer to Defendants' "wage and hour practices and policies." (Compl., ¶¶ 19-21, 23-25). Artful pleading aside, the only "wage and hour practices and policies" applicable to Plaintiffs are those contained in the CBAs, and those agreements cannot be changed without negotiations. Thus, Plaintiffs' claim essentially boils down to an allegation that the CBA violates § 196-d – a matter for a grievance under the CBA, not a federal lawsuit.

In *Vera v. Saks & Co.*, 335 F.3d 109, 116 (2d Cir. 2003), the Second Circuit recognized that "challenge[s] to the lawfulness of a term of the CBA will require substantial interpretation of the CBA." Here, Plaintiffs' challenge will require precisely that, because, under the rubric of "wage and hour practices and policies," it invokes multiple provisions of the CBA, which work together to create a complex system governing compensation of the delivery personnel. The CBAs contain provisions on wages, overtime eligibility, paid-for-time, paid time off, and, most significantly, tips. In fact, during negotiation sessions completed in August 2014, described in

more detail in Section C, *infra*, the Union proposed deleting the tip-related language, triggering an exchange of information and proposals regarding the role of the Delivery Fee in the delivery personnel's compensation structure. (Williams Dec. ¶ 10; Ex. 4).

Supreme Court precedent makes clear that, when a plaintiff claims his or her CBA violates a state law, that claim is preempted, because it requires the court to interpret the CBA. Here, Plaintiffs attempt to plead around the CBAs, by vaguely referring to them as "wage and hour practices and policies" (Compl. ¶¶ 19-21, 23-25), but a plaintiff may not "artfully plead" around preemption. Schroeder v. Trans World Airlines, Inc., 702 F.2d 189, 191 (9th Cir. 1983); overruled on other grounds, Moore-Thomas v. Alaska Airlines, Inc., 553 F.3d 1241, 1246 (9th Cir. 2009).

C. Plaintiffs' state law claim is also preempted because the ambiguity of the term "tips" in the CBA would require the Court to inquire impermissibly into the meaning of the CBAs.

In *Kaye v. Orange Reg'l Med. Ctr.*, 2013 U.S. Dist. LEXIS 141065, 27-28 (S.D.N.Y. Sept. 30, 2013), Judge Karas concluded that interpreting a CBA is necessary to determine whether state law claims are preempted when the relevant provisions in the CBA are ambiguous. *See also Johnson v. D.M. Rothman Co.*, 861 F. Supp. 2d 326, 333 (S.D.N.Y. 2012). Here, the Tips Provision in Section 4.3 of the 2010 and 2014 CBAs is both (1) relevant and (2) ambiguous. Thus, interpretation of the CBAs is required to resolve Plaintiffs' § 196-d claim for what they allege to be unpaid tips.

(1) The Tips Provision in Plaintiffs' CBAs is relevant to Plaintiffs' NYLL claim.

The Tips Provision is relevant to Plaintiffs' NYLL § 196-d claim, because it reflects both

¹⁵ The ambiguity in the Tips Provision should not be confused with the lack of ambiguity in the information FreshDirect made available to its customers about the Delivery Fee.

parties' understanding of what FreshDirect's customers think about the purpose of the Delivery Fee, based upon their interactions and experiences. Plaintiffs allege that FreshDirect customers advised them, and that other delivery personnel alleged customers advised them, that the customers believed the Delivery Fee to be a tip. (Compl. ¶¶ 48, 50, 51). Presumably, Plaintiffs and other delivery personnel would have grieved FreshDirect's failure to remit 100% of those "tips" (since treating the Delivery Fee as a tip would have greatly increased their wages) and arguably would have reported the Delivery Fees as tips to comply with the CBA's requirements.

What the delivery personnel did do is bring their concerns to the bargaining table, and they did so often. The bargaining history between FreshDirect and the Union over the past seven years demonstrates repeated discussions over FreshDirect's tipping policy that, critically for this case, included exchanges about what FreshDirect's customers understand the Delivery Fee to be. In negotiations for the 2007 CBA, the Union proposed that FreshDirect be required to state on its website and in its policy manual that tips were *not* part of the delivery charge, and that customers wishing to tip delivery personal were free to do so in their sole discretion. (Williams Dec. ¶ 6; Ex. 2). These proposals were obviously based upon the Union's perception – true or false – that some customers believed the Delivery Fee to be a tip, which cut into the cash tips the delivery personnel might otherwise receive. Thus, for this Court to "merely refer" to the CBA would be pointless. The 2007 CBA was silent as to tips.

The tips issue arose repeatedly in subsequent rounds of negotiations. In the negotiations leading to the 2010 CBA, the parties again bargained over tipping and agreed to add the Tips Provision. (*Id.* at ¶ 8). And in negotiations concluded in August 2014, the Union yet again

¹⁶ Defendants dispute, of course, that any assertions by the Union as to customer understanding of the Delivery Fee is evidence of what customers actually believe in this regard. Indeed, no reasonable customer could believe the Delivery Fee to be a tip. *See* Point IV, *infra*.

initiated bargaining over tips, this time by proposing deletion of the Tips Provision altogether, and inquiring as to whether tipping could be facilitated by adding the ability to tip electronically when ordering. (*Id.* at ¶¶ 10-11). In response to the Union's proposal and the Union's questions, FreshDirect distributed copies of the webpage available to its customers that set forth FreshDirect's tipping policy. (*Id.* at ¶ 12; Ex. 5). FreshDirect informed bargaining unit members and the union that the Delivery Fee is intended to cover delivery expenses such as fuel, labor, and truck maintenance, and that the cost of a Manhattan delivery (\$13.00) is actually over twice as much as the Delivery Fee (\$5.99), with FreshDirect absorbing the difference. (*Id.* at ¶ 13). Further, FreshDirect and the Union openly and repeatedly discussed the meaning of the word "tips," debating the key issue in this case – whether FreshDirect's customers believe the Delivery Fee to be a tip. (*Id.* at ¶ 14). These exchanges further demonstrate that Plaintiffs, through their Union, used claims about the customers' understanding as to the nature of the Delivery Fee when negotiating wages under their CBAs, and that inquiries into the bargaining would, therefore, inform a decision about the enforceability of § 196-d in this unionized setting.

In sum, in order to determine whether FreshDirect has violated § 196-d, this Court would have to interpret the 2007, 2010, and 2014 CBAs to ferret out the understanding of the parties and FreshDirect's customers as to the meaning of "tip." And the Court would have to go beyond that, by inquiring into the parties' bargaining history, because the relevant universe of facts is not limited to the four corners of a CBA. *See Allis-Chambers*, 471 U.S. at 214 ("The court evidently assumed [,improperly,] that the only obligations the parties assumed by contract are those expressly recited in the agreement"); *In re Weyerhaeuser Company and Pace Local 162*, 114 LA 1477, 1480 (Neas 2000) ("the entire collective bargaining agreement of the parties is something more than the Contract book"). By engaging in such interpretation, inquiring into the

parties' bargaining history through the review of proposals made during the bargaining, taking evidence as to customs in the industry, and reviewing policies and practices not set forth in the CBAs, but promulgated or modified as a consequence of developments at the bargaining table, this Court would become embroiled in precisely the kind of analysis that § 301 preemption prohibits.¹⁷ The next question is whether the CBA is ambiguous in relevant part.

(2) The Tips Provision in the 2010 and 2014 CBAs is also ambiguous.

The Tips Provision at issue here exemplifies ambiguity. Plaintiffs must assert a belief that a "tip" includes the Delivery Fee to prevail on their state law claim, and FreshDirect maintains that "tip" does not include the Delivery Fee.

This ambiguity triggers the need for inquiries concerning the language of the parties' CBAs and their bargaining history in order to interpret that language. If, for example, FreshDirect were to assert that the Tips Provision requires delivery personnel to report each day the number of Delivery Fees paid by each customer for each delivery, and the amount of that Fee, mere referral to the CBA would be insufficient to determine whether that demand finds support in the language of the CBA. Attempting to determine whether the CBA permits FreshDirect to assert such a demand would necessarily involve this Court interpreting, not

¹⁷ Indeed, the inquiry may not stop even with bargaining history. The meaning of "tips" in the CBA is – and should be – informed by custom and usage in the delivery industry as well. *See Haggins v. Verizon New Eng., Inc.*, 648 F.3d 50, 55-56 (1st Cir. 2011) (customs and usages of an industry, as well as of the particular employer involved, are a part of a CBA whether expressly incorporated or not); *United Steelworkers v. Warrior & Gulf Navigation Co.*, 363 U.S. 574, 581-82 (1960) ("the industrial common law – the practices of the industry and the shop – is equally a part of the collective bargaining agreement, although not expressed in it"). Thus, this Court would have to interpret not only the parties' understanding and intent, but also the "custom and usage in the industry" in order to determine the scope of the CBAs.

Mere referral to a CBA, which is permitted by § 301, is to be distinguished from interpreting a CBA. *See, e.g., Tamburino v. Madison Sq. Garden L.P.*, 980 N.Y.S.2d 83 (1st Dep't 2014), in which "detailed provisions" in the CBA required only referral, obviating the need for interpretation.

merely referring to, the CBAs. *Kaye*, 2013 U.S. Dist. LEXIS 141065 at *22.¹⁹ As another example, if FreshDirect and the Union were to agree that employees are permitted to accept tips from customers, it is at least arguable that the parties also agreed that a reasonable FreshDirect customer understands that the Delivery Fee is not a tip. One thing is clear however: It is impossible to know what the parties' understanding was or what they intended, without interpreting the CBAs and delving into the bargaining history. For § 301 preemption purposes, it does not matter where these inquiries lead; what matters is that the inquiries are necessary in the first instance, because the § 301 was enacted to prevent precisely these types of inquiries.²⁰

III. SECTION 196-D IS PREEMPTED BY THE FLSA ITSELF.

If Plaintiffs' theory that the Delivery Fee is a tip under § 196-d were correct, then the state law is preempted by federal law for an additional reason – FLSA and IRS regulations: (1) require that mandatory charges like the Delivery Fee be included in gross receipts; (2) require that a distributed charge be incorporated in employees' regular and overtime wage rates, and (3) prohibit the charge from being distributed as a tip. Section 196-d mandates the opposite treatment, and it is, therefore, preempted by the Supremacy Clause. U.S. Const. Art. IV, cl. 2.

Congressional intent to preempt appears either expressly in a federal statute, or through implication in its structure and purpose. *Medtronic, Inc. v. Lohr*, 518 U.S. 470, 484 (1996). Implied preemption, applicable here, occurs where a state law "stands as an obstacle to the

¹⁹ Defendants do not contend that this dispute would actually have arisen during the term of the CBAs, because, on information and belief, no one at FreshDirect, and no one at the Union, thought that the Delivery Fee was even arguably a tip; certainly no one behaved as if they thought it was. Defendants merely provide this example as an illustration of how analysis of the CBAs and their bargaining history is necessary to determine whether a § 196-d violation occurred.

Plaintiffs' FLSA and NYLL unpaid overtime claims are based entirely on the validity of their § 196-d claim. (Compl. ¶¶ 72-73, 91-92, 116-17). Because Plaintiffs' § 196-d claim is preempted, their derivative FLSA and NYLL overtime claims fail too. *Hoops v. Keyspan Energy*, 822 F. Supp. 2d 301, 306-09 (E.D.N.Y. 2011) (Section 301 precluded employee's FLSA claim for overtime, because resolving that claim necessitated inquiry into a threshold issue that required interpretation of a CBA).

accomplishment and execution of the full purposes and objectives of Congress." *Cal. Fed. Sav. & Loan Ass'n v. Guerra*, 479 U.S. 272, 281 (1987). To determine whether a state law poses such an obstacle, "it is not enough to say that the ultimate goal of both federal and state law" is the same; "[a] state law also is pre-empted if it interferes with the methods by which the federal statute was designed to reach th[at] goal." *Int'l Paper Co. v. Ouellete*, 479 U.S. 481, 494 (1987). "Where a state statute conflicts with, or frustrates, federal law, the former must give way." *CSX Transp., Inc. v. Easterwood*, 507 U.S. 658, 663 (1993). The state law at issue here, NYLL § 196-d, "interferes with the methods by which the federal statute was designed to reach [its] goal" by obstructing the method selected by Congress for regulating mandatory charges.

A. Obligations imposed by § 196-d conflict with both FLSA and IRS Regulations.

The FLSA's Regulations provide that any "compulsory charge for service" is *not* a gratuity, and, if such compulsory charges are distributed, they are subject to withholding and other requirements for the distribution of wages, as follows:

A compulsory charge for service, such as 10 percent of the amount of the bill, imposed on a customer by an employer's establishment, is *not a tip* and, even if distributed by the employer to his employees, *cannot be* counted as a tip The amounts received from customers are the employer's property, not his, and do not constitute tip income to the employee.

29 C.F.R. § 531.55(a) (emphasis added).

Conversely, § 196-d provides that "gratuities" or "any charge purported to be a gratuity" retained by an employer *must be* treated as a tip: "No employer or his agent or an officer or agent of any corporation, or any other person shall demand or accept, directly or indirectly, any part of the gratuities, received by an employee, or retain any part of a gratuity or of any charge purported to be a gratuity for an employee."

Plaintiffs contend that FreshDirect's Delivery Fee is a charge purporting to be a gratuity. If they were right, compliance with the state law would frustrate the purpose and intent of federal law. The FLSA provides that the delivery fee *must not* be considered a tip, *must* be included in the employer's gross receipts, and *must* be incorporated into employees' wages rates, if distributed. Simultaneously, if Plaintiffs' reading of the law were correct, § 196-d provides that the delivery fee *must* be considered a tip, *must not* be included in the employer's gross receipts, and *must not* be used to pay employees' regular wages. Thus, § 196-d is in direct conflict with, and, therefore preempted by, the FLSA.

IRS policies and regulations underscore the state law's interference with the FLSA regulatory scheme. Since January 1, 2013, the IRS has required that mandatory fees, when "added to a bill or fixed by the employer that the customer must pay, when paid to an employer, will not constitute a tip but rather constitute non-tip wages. These non-tip wages are subject to social security tax, Medicare tax, and federal income tax withholding." IRS Tax Topic 761.²¹ In an internal memorandum, the IRS informed its field examiners that they "*must* ensure that distributed service charges are properly characterized as wages and not tips." IRS INTERIM GUIDANCE ON REV. RUL. 2012-18 (emphasis added).²² The IRS Interim Guidance also states without equivocation that "[d]istributed service charges that have been characterized as tips should generally be recharacterized [as wages]" *Id*. Thus, any employer who characterized a mandatory charge as a tip would violate IRS regulations and the FLSA.²³

²¹ Available at http://www.irs.gov/taxtopics/tc761.html (last visited January 15, 2016).

Based on comments received from the public in response to the June 7, 2012 memorandum, the IRS postponed enforcement of its service charge policies until January 1, 2014, in order to grant employers additional time to ensure their compliance with federal law. *See* IRS Announcement 2012-50, *available at* http://www.irs.gov/pub/irs-drop/A-12-50.pdf (last visited January 15, 2016).

The Second Circuit has not yet not opined on whether § 196-d is preempted by the FLSA. Two district courts, however, in decisions that are readily distinguishable and were rendered in advance of the new IRS regulations concluded preemption was inapplicable to those facts. In *Luiken v. Domino's Pizza*, LLC, 654 F. Supp. 2d 973 (D.

In sum, the federal government has set forth its intent to regulate mandatory charges as taxable income to the employer and as wages – not tips – when distributed to employees. By prohibiting employers from including mandatory charges in their gross receipts, and by requiring the mandatory charges to be distributed as tips, not wages, § 196-d frustrates that intent and is, therefore, preempted by the Supremacy Clause.

IV. PLAINTIFFS' NYLL § 196-D CLAIM FAILS TO STATE A CLAIM FOR RELIEF.

Under Rule 12(b)(6), a complaint "must contain sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face." *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007)). A pleading that merely offers "labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do," nor will "naked assertion[s] . . . without some further factual enhancement." *Bell Atl. Corp.*, 550 U.S. at 555, 557.

Plaintiffs' foundational allegation – that the Delivery Fee is a misappropriated gratuity – fails to meet this plausibility standard. Not only does the Complaint rely almost exclusively on conclusory allegations and implausible inferences, but the few facts it does allege show that the Delivery Fee is not a gratuity.

Minn. 2009), the court analyzed whether the FLSA preempted a state law similar in purpose and language to § 196-d. The court noted that "on their face, the statutes appear to be at odds," but then determined that the effect of the state law was simply to create a higher minimum wage, which is authorized by the FLSA. *Id.* at 981. *Luiken* is not controlling of course, but (1) it was also decided before the IRS issued Rule 2012-18; and (2) it relies upon the fiction that a single sum of money can somehow simultaneously be treated as a gratuity (paid in full to employees and not taxable to the employer), and as income to the employer (with the employer paying corporate income tax on the sum), and as wages (from which all applicable taxes and withholdings must be taken), which the IRS guidance directing its examiners to "recharacterize" service charges paid makes unsustainable.

In *Davis v. Four Seasons Hotel Ltd.*, 810 F. Supp. 2d 1145 (D. Haw. 2011), the court found no preemption because "[t]he FLSA does not prohibit service charges from being distributed to employees as tip income." *Id.* This is just wrong. The FLSA expressly prohibits mandatory charges from being distributed as tip income. *See* 29 C.F.R. § 531.55(a) ("A compulsory charge for service . . . is not a tip and, even if distributed by the employer to his employees, cannot be counted as a tip"). And, as with *Luiken*, that opinion preceded the new IRS regulations.

A. FreshDirect's Delivery Fee is not a gratuity.

Undisputed facts compel a determination that the Delivery Fee is not a gratuity. Indeed, Plaintiffs' own factual allegations underscore this showing. First, unlike a gratuity, which is generally paid at the customer's discretion for good service, the Delivery Fee is mandatory, it is not tied to the size of the order or the quality of the service, and it is not affected by the relationship between the customer and the deliverer. It is, rather, a fixed amount based on the customer's location, which does not vary regardless of whether the customer's order is \$35, \$350, or \$3,500. The \$5.99 Delivery Fee in Manhattan is exactly the same for a delivery of a single, light box to a customer's doorman in the lobby of a high-rise as it would be for the delivery of twenty heavy boxes to a fourth-floor walk-up.

Second, the Delivery Fee is taxed, and the customer's bill reflects that. Gratuities, by contrast, are not subject to sales tax, whether they are "voluntary gratuities" or "mandatory gratuities" that are clearly and separately marked as such and paid to the service provider. *See* Tax Bulletin ST-320, Issued: February 23, 2012, *Gratuities and Service Charges*, New York State Department of Taxation and Finance.²⁴ These facts are undisputed.

B. Nor does FreshDirect's Delivery Fee "purport to be a gratuity."

A charge may purport to be a gratuity "when it is shown that employers represented or

²⁴ This tax bulletin provides, in relevant part, as follows: "For sales tax purposes, the term *gratuity* means money a customer gives a wait person, server, housekeeper, or other person as an expression of appreciation for service rendered, such as a tip at a restaurant or bar. *Voluntary gratuities* that a customer leaves are not taxable. *Mandatory gratuities* are different because they are automatically added onto the bill given to the customer. However, a mandatory gratuity is not taxable if **all** of these conditions are met:

[•] the charge is shown separately on the bill;

[•] the charge is identified as a *gratuity*; and

[•] the business gives the entire separately stated gratuity amount to its employees.

If any of these conditions is not met, the mandatory gratuity is taxable, along with the rest of the bill. Service charges or other charges not specifically listed as gratuities on a bill or invoice are subject to sales tax." Tax Bulletin ST-320 (emphasis in original).

allowed their customers to believe that the charges were in fact gratuities for their employees." *Samiento v. World Yacht Inc.*, 10 N.Y.3d 70, 81 (2008). This "should be weighed against the expectation of the reasonable customer." *Id.* at 79. Applying this standard here, Plaintiffs' fail to state a plausible claim that the Delivery Fee is a "charge purported to be a gratuity"; indeed, the few specific allegations they do make require the opposite conclusion.

As a preliminary matter, the term "delivery fee" describes a shipping and handling cost, in sharp contrast to the term "service charge" at issue in such cases as in *World Yacht* and *Martin v. Restaurant Assocs. Events Corp.*, 106 A.D.3d 785 (2d Dep't 2013), which concerned percentage-based "service charges" in the context of banquet services, not a flat-dollar fee. "Service charge" necessarily denotes a "service" element. "Delivery fee" does not.

Moreover, as noted above, FreshDirect's website has unequivocally provided that tips could not be included in the online order, in contrast to the Delivery Fee, which is mandatory; tipping, however, the website proclaims, is optional if the customer was satisfied with the service. Nor could those customers purchasing "Deliverypass," SNAP customers who do not pay any Delivery Fee, or those obtaining a \$2.00 discount by scheduling an off-peak delivery, reasonably assume that employees had waived "gratuities" that would otherwise be expected, for delivering their orders. ²⁶

Indeed, FreshDirect's website affirmatively explains the purpose of the Delivery Fee by detailing the process for delivery of fresh food on the same page that sets forth the Delivery Fee amounts by location: "[f]resh foods need extra care in handling, and we do all the right things to

²⁵ See also https://www.freshdirect.com/help/faq_home_pop.jsp?page=delivery_feedback (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

The Customer Agreement also explicitly states that delivery personnel are allowed to accept tips. *See* https://www.freshdirect.com/help/terms_of_service.jsp (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

make sure your food gets to you in top shape. . . . We put the boxes straight into our own FreshDirect refrigerator/freezer trucks, keeping everything cool and dry until it reaches you."²⁷ This discloses the delivery costs, *i.e.*, boxing orders and operating trucks, that the Fee covers.

As also noted above, the Delivery Fee is taxed and is so noted on customers' bills. Reasonable customers know that when they include a tip on a restaurant bill or give a cash tip to a parking attendant, they do not pay sales tax on it.

Plaintiffs offer a handful of conclusory allegations, implausible inferences, and non-specific anecdotes to support their theory that the Delivery Fee is a gratuity:

- The conclusory allegations that FreshDirect "misled" its customers into believing the Delivery Fee was a gratuity and that "FreshDirect, LLC's website . . . had the reasonable customer believe the "delivery charge" was a gratuity" (Compl. ¶¶ 46, 47).
 - Plaintiffs do not allege FreshDirect ever told any customer the Delivery Fee was a tip, or otherwise misrepresented its nature, and FreshDirect's website demonstrates just the opposite that FreshDirect was clear with customers that tipping was optional and that tips were not, and could not be, included in online payments;
- Plaintiffs' further allegation that customers infrequently tipped Plaintiffs "because the customers believed the automatic delivery charge was their gratuity" (Compl. ¶ 52) is equally conclusory and also ignores FreshDirect's disclosures about its tipping policy;
- Plaintiffs' allegation that the "delivery charge is within the range of what an objectively reasonable customer would pay as a tip." (Compl. ¶ 45).
 - This allegation is also conclusory and speculative. In addition, it strains credulity to suggest that a flat charge of \$5.99 necessarily falls "within the range" of what a customer would pay as a tip, regardless of the total cost or type of order placed;
- The allegation that the Delivery Fee purports to be a gratuity because FreshDirect separately charges a "fuel charge." (Compl. ¶¶ 41, 43).
 - Plaintiffs apparently mean to suggest that a reasonable customer would think the cost of fuel is the *only* cost FreshDirect incurs in its delivery operations, so that the Delivery Fee must be a tip an untenable leap of logic;
- Plaintiffs' allegation that they seldom received tips. (Compl. ¶ 52).

²⁷ See https://www.freshdirect.com/help/delivery_info.jsp (last visited January 15, 2016; citation based on website as it existed on or around March 13, 2014).

- O Assuming this is true for present purposes, this allegation is consistent with FreshDirect's tipping policy as explained on its website and in no way supports the notion that reasonable customers regard the Delivery Fee as a tip; and
- Plaintiffs' contention that customers believe the fee is a gratuity because FreshDirect does not explain the purpose of the Delivery Fee to its customers. (Compl. ¶ 42).
 - o This bald assertion simply ignores the many pieces of information FreshDirect customers have at hand, all as provided by FreshDirect, as described above.

In their Complaint, Plaintiffs attempt to overcome this paucity of specific facts by vaguely alleging that a few (unidentified) customers have (at unspecified times and places) communicated to Plaintiffs that the Delivery Fee was a gratuity. (Compl. ¶ 48). Plaintiffs also generally allege that in *Owens et al. v. FreshDirect LLC et al.*, Case No. 14-cv-1909 (VEC) (GWG), other delivery personnel alleged that customers communicated their belief that the Delivery Fee was a gratuity. (Compl. ¶¶ 50, 51.) These general allegations, even taken as true, do not render plausible Plaintiffs' claim that *reasonable customers* believed the Delivery Fee was a tip. Such nonspecific, anecdotal allegations hardly negate the stubborn fact that FreshDirect plainly communicated to its customers that the Delivery Fee was not a tip.

Moreover, the standard for determining customers' belief is not whether "all customers" or the "least sophisticated customers" believed that the Delivery Fee was not a tip, but whether the "reasonable customer" did. *See Sokolski v. Trans Union Corp.*, 53 F. Supp. 2d 307, 315 (E.D.N.Y. 1999) (in deceptive practices claim under Section 349 of the N.Y. General Business Law applying "reasonable consumer" standard, "Section 349 is violated, not when the 'least sophisticated consumer' would be confused, but when 'a reasonable consumer would have been misled by defendant's conduct'). That there may have been, among FreshDirect's large customer base, a few inattentive or unreasonable individuals, says nothing about what the reasonable customer would understand, and certainly does not overcome the implausibility of Plaintiffs' claim in view of the express disclosures on the website and the bill.

Tellingly, Plaintiffs fail to allege any *response* made to any of these customers' purported comments. Presumably, if a customer relayed a belief about the Delivery Fee that was consistent with the Plaintiffs' allegations set forth above, Plaintiffs would have advised the customer that it was *not* a tip. In *Luiken v. Domino's Pizza*, *LLC*, 705 F.3d 370 (8th Cir. 2013), pizza delivery drivers claimed that delivery charges were in fact tips. In reversing the district court's grant of class certification, the Eighth Circuit wrote:

The customer's circumstances determine whether the delivery charge might reasonably be construed as a payment for personal services. If, for example, Luiken explained to the customer that the delivery charge was not a gratuity (as he sometimes did), that customer could not reasonably believe otherwise—and no notice would be required. [*Id.* at 373]... Most problematic for Luiken is that even if his interpretation were correct, some drivers explicitly told customers that the charge went to Domino's or that it was not a gratuity. Luiken himself told some customers, 'There's this delivery charge, but it's not—that's not actually a gratuity." Those customers could not then reasonably believe it was. [(*Id.* at 376.)]

Similarly, all of the statements referenced by Plaintiffs in the Complaint would presumably have resulted in a truthful response – that the Delivery Fee was not a tip.

Indeed, Plaintiffs' failure to state a NYLL § 196-d claim is sharply illustrated by considering whether the claim would be viable if the facts were that FreshDirect used the U.S. Postal Service or Federal Express to deliver its groceries instead of UTF. If FreshDirect did, there would be *no difference* in its business operations (other than a change in the cost of deliveries): FreshDirect would still source groceries from all over the world; FreshDirect would still accept orders over its website; FreshDirect would still have groceries delivered to customers' doors, using a parcel delivery service instead of UTF; and customers would still pay for separate delivery charges. It would be implausible to argue that the postal workers and Federal Express workers – who may themselves periodically receive cash tips or holiday bonuses from customers – would have a claim against the Postal Service, Federal Express, FreshDirect,

or anyone else for withheld gratuities on these facts, because no reasonable customer would think that the cost of sending a Federal Express package or putting stamps on a parcel is actually a tip for the Federal Express worker or the postal worker. A "delivery fee" is a delivery fee, regardless of who delivers it; it is not a tip or gratuity.

Thus, Plaintiffs' NYLL § 196-d claim should be dismissed because their conclusory allegations do not contain "sufficient factual matter" to meet Rule 12(b)(6)'s "plausibility standard." On the contrary, the facts offered by Plaintiffs show the Delivery Fee neither is nor purports to be a gratuity. For this Court to hold otherwise would not only ignore the indisputable facts, but also dramatically change the nature of e-commerce delivery platforms, which have always, separated "delivery fees," but never treated them as "tips" or "gratuities." 28

V. PLAINTIFFS ALSO FAIL TO STATE AN INDIVIDUAL CLAIM AGAINST ACKERMAN AND MCINERNEY.

Under the FLSA and NYLL, a plaintiff may bring suit against an individual where the individual is an "employer" under those statutes. *See Herman v. RSR Sec. Servs. Ltd.*, 172 F.3d 132, 139 (2d Cir. 1999) (FLSA). Courts apply the "economic reality" test to determine whether the alleged employer possessed the power to control the workers in question. Relevant factors include: "whether the alleged employer (1) had the power to hire and fire the employees, (2) supervised and controlled employee work schedules or conditions of employment, (3) determined the rate and method of payment, and (4) maintained employment records." *Herman*, 172 F.3d at 139. Courts also examine whether alleged individual employers possess operational control over the company's employment of the plaintiff. *Irizarry v. Catsimatidis*, 722 F.3d 99,

²⁸ At the very least, Plaintiffs NYLL § 196-d claim should be dismissed as to the time period from July 2014 to the present. As stated above, FreshDirect modified its website at that time to add suspenders to the belt the Company already had with the website's existing language. Specifically, new language added to the website in July 2014 provides that "[t]he delivery fee is not a gratuity for any FreshDirect employee who delivers or is otherwise involved with the delivery of your order and will not be given to any such employee as a gratuity."

109 (2d Cir. 2013). To survive a motion to dismiss, a plaintiff must allege more than "mere boilerplate allegations that an individual meets the various prongs of the economic reality test." *Bravo v. Established Burger One LLC*, No. 12 Civ. 9044(CM), 2013 WL 5549495, at *7 (S.D.N.Y. Oct. 8, 2013) (granting motion to dismiss individual defendants).

Plaintiffs' allegations against Ackerman and McInerney are virtually devoid of specifics and instead simply parrot some – but not all – of the elements of the "economic reality" test:

- Ackerman was a corporate officer of Fresh Direct, LLC . . . Ackerman exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of Fresh Direct, LLC in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 19).
- Ackerman was a corporate officer of Fresh Direct Holdings, Inc. . . . Ackerman exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of Fresh Direct Holdings, Inc. in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 20).
- Ackerman was a corporate officer of U.T.F. Trucking, Inc. . . . Ackerman exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of U.T.F. Trucking, Inc. in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 21).
- McInerney was a corporate officer of Fresh Direct, LLC . . . McInerney exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of Fresh Direct, LLC in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 23).
- McInerney was a corporate officer of Fresh Direct Holdings, Inc. . . . McInerney exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of Fresh Direct Holdings, Inc. in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 24).
- McInerney was a corporate officer of U.T.F. Trucking, Inc. . . . McInerney exercised operational control . . . controlled significant business functions . . . determined employee salaries, made hiring decisions, and acted on behalf of and in the interest of U.T.F.

Trucking, Inc. in devising, directing, implementing, and supervising the wage and hour practices and policies relating to the employees. . . (Compl. ¶ 25).

These bare allegations are insufficient to state a claim against Ackerman or McInerney. The Complaint is silent as to when, where, or how Ackerman or McInerney exercised operational control, and fails even make allegations as to their job descriptions. Nor do Plaintiffs allege any direct contact with Ackerman or McInerney. See Sampson v. MediSys Health Network, Inc., No. 10 Civ. 1342(SJF)(ARL) 2012 WL 3027838, at *5 (E.D.N.Y. Jul. 24, 2012) (claims dismissed where plaintiffs did not allege defendants ever had direct contact with them). Such boilerplate allegations do not state a claim for relief. See Tracy v. NVR, Inc., 667 F. Supp. 2d 244, 247 (W.D.N.Y. 2009) (denying leave to amend where amended complaint contained only boilerplate allegations reciting prongs of the economic reality test, with no supporting details other than defendant's job title). More detailed allegations than those set forth in the Complaint were found wanting in Bravo, supra, where the court held that allegations that individual defendants "exercised control over the terms and conditions of Plaintiffs' employment by exercising power to fire and hire, determining rate and method of pay, determining employee work schedules, maintaining employee records, and otherwise affecting the quality of employment," and that they were "Principals" of the corporate defendants, were insufficient. 2013 WL 5549495, at *6.

Because these allegations are insufficient to suggest that Ackerman or McInerney had operational control over the Plaintiffs as a matter of economic reality, the claims against them should be dismissed.

CONCLUSION

For the foregoing reasons, Defendants respectfully request that their motion be granted in its entirety and that the Court grant such other and further relief as it deems just and proper.

LITTLER MENDELSON, P.C.

By: /s/David M. Wirtz
David M. Wirtz
900 Third Avenue
New York, New York 10022
(212) 583-9600

Attorneys for Defendants Fresh Direct, LLC, Fresh Direct Holdings, Inc., U.T.F. Trucking, Inc., Jason Ackerman and David McInerney